

Bath and North East Somerset Council

Audit progress report and sector updates

February 2025



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The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our audit planning process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and, in particular, we cannot be held responsible to you for reporting all the risks which may affect the Council or all weaknesses in your internal controls. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

Audit progress report

Introduction

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This paper provides the Audit Committee with a report on progress in delivering our responsibilities as your external auditors.

The paper also includes a series of sector updates in respect of these emerging issues which the Committee may wish to consider.

Members of the Audit and Standards Committee can find further useful material on our website, where we have a section dedicated to our work in the public sector. Here you can download copies of our publications:

<https://www.grantthornton.co.uk/industries/public-sector/local-government/>

If you would like further information on any items in this briefing, or would like to register with Grant Thornton to receive regular email updates on issues that are of interest to you, please contact either your Engagement Lead or Engagement Manager.

Progress at February 2025

Financial Statements Audit

We will undertake our initial planning for the 2024/25 audit in March 2025, and discuss with management a suitable timetable for the interim audit. We begin our work on your draft financial statements in June.

Our interim fieldwork includes:

- Updated review of the Council's control environment
- Updated understanding of financial systems
- Review of Internal Audit reports on core financial systems
- Early work on emerging accounting issues
- Early substantive testing

Since we last reported we have:

- continued to have regular discussions with management discussing issues identified in previous audits, and emerging themes which are expected to impact on the current audit;
- reviewed board papers and the latest financial and operational performance reports ensuring we understand your current challenges;
- met with the Chief Executive and the interim Director of Finance to provide informal feedback on progress of the audit cycle and get a deeper understanding of potential issues and challenges facing the Authority. This has included meetings with management to discuss proposed actions to address audit recommendations;
- Considered any further sector wide reporting requirements or issues that would directly impact the Authority

We will issue a detailed audit plan, setting out our proposed approach to the audit of the Authority's 2024/25 financial statements at the April Audit Committee

Value for Money

Under the 2020 Audit Code of Practice, we are required to undertake sufficient work to satisfy ourselves that the Authority "has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources."

Our initial risk assessment will build on our understanding of your arrangements, taking into account any findings from previous work on value for money. We will report our risk assessment to you at your April 2025 Audit Committee against the following reporting criteria:

- Financial sustainability: how the body plans and manages its resources to ensure it can continue to deliver its services;
- Governance: how the body ensures that it makes informed decisions and properly manages its risks; and
- Improving economy, efficiency and effectiveness: how the body uses information about its costs and performance to improve the way it manages and delivers its services.

We will keep our risk assessment under continuous review. Where appropriate, we will update our risk assessment to reflect emerging risks or findings and report this to you. Our final commentary in the Auditors' Annual Report will include:

- a summary of our findings on any risks identified during our work;
- our judgements on the adequacy of the Authority's arrangements for each of the three reporting criteria, as set out above;
- any recommendations made to management as a result of our work; and
- a follow up of progress against any recommendations raised in previous audits.

Progress at February 2025 (cont.)

Other areas

Certification of claims and returns

We certify the Authority's annual Housing Benefit Subsidy claim in accordance with procedures agreed with the Department for Works and Pensions (DWP). The certification work for 2023-24 is in progress and we will report any significant findings to the Audit and Governance Committee.

We also certify the Authority's Teacher's Pension return. The certification work for 2023-24 is in progress and we will report any significant findings to the Committee.

Meetings

Since our appointment as auditors of the Council from the audit year 2023/24 we have met with management including the Chief Executive, the interim Director of Finance and other members of the finance team.

Events

We provide a range of workshops, along with network events for members and publications to support the Council. Your officers have been invited to attend our Financial Reporting Workshop in March, which will help to ensure that members of your Finance Team are up to date with the latest financial reporting requirements for local authority accounts.

Further details of the publications that may be of interest to the Council are set out in our Sector Update section of this report

Audit Fees

PSAA have published their scale fees for 2024/25 [2024/25 auditor appointments and audit fee scale – PSAA](#)

For Bath and North East Somerset Council these fees are £386,300. These fees are derived from the procurement exercise carried out by PSAA in 2022. They reflect both the increased work auditors must now undertake as well as the scarcity of audit firms willing to do this work.

Audit Deliverables

Below are some of the audit deliverables planned for 2024/25.

2024/25 Deliverables	Planned Date*	Status
<p>Audit Plan</p> <p>We are required to issue a detailed audit plan to the Audit Committee setting out our proposed approach in order to give an opinion on the Council's 2023/24 financial statements.</p>	April 2025	Not yet due
<p>Audit Findings Report</p> <p>The Audit Findings Report will be reported to the Audit Committee.</p>	November 2025	Not yet due
<p>Auditors Report</p> <p>This includes the opinion on your financial statements.</p>	November 2025	Not yet due
<p>Auditor's Annual Report</p> <p>This report communicates the key outputs of the audit, including our commentary on the Council's value for money arrangements.</p>	November 2025	Not yet due

*The planned dates are subject to national timetables, agreement with officers and unforeseen technical issues that may arise during the audit period. However, our expectations is to complete all necessary work by 31/12/2025

Audit Deliverables

Below are some of the audit related deliverables planned for 2023/24.

2023/24 Audit related deliverables	Planned date*	Status
<p data-bbox="120 533 692 564">Teachers Pensions Scheme – certification</p> <p data-bbox="120 580 1525 644">This is the report we submit to Teachers Pensions based upon the mandated agreed upon procedures we are required to perform.</p>	March 2025	Not yet due
<p data-bbox="120 676 658 708">Housing Benefit Subsidy – certification</p> <p data-bbox="120 724 1480 788">This is the report we submit to Department of Work and Pensions based upon the mandated agreed upon procedures we are required to perform.</p>	March 2025	Not yet due

*The planned dates are subject to national timetables, agreement with officers and unforeseen technical issues that may arise during the audit period.

Sector updates

IFRS 16 - leases

Lessee accounting up to 31 March 2024

Until April 2024, when a local authority gained the use of an asset under a lease agreement, it had to determine whether it was a finance lease or an operating lease. The distinction was based on which entity had substantially all the risks and rewards of ownership. It was important because finance leased assets were deemed capital and accounted for on the authority's balance sheet, whereas operating lease costs were charged to expenditure over the life of the lease.

Lessee accounting from 1 April 2024

From the adoption by local government of IFRS 16 leases on 1 April 2024, the distinction between operating and finance leases for lessees has been removed. Now all leases, apart from those that are deemed low value or short term, are accounted for on balance sheet by lessees.

Asset and liability recognised

Under IFRS 16, lessees recognise their right to use an asset, and they recognise a liability for the present value of the total amount they expect to pay over the period of the agreement for that asset. Initially, the right of use asset and the liability are usually recognised at the same value, unless there have been any relevant payments before the start of the lease.

After initial recognition, the right of use asset is valued the same way as owned assets of a similar type and the liability is increased for interest due or changes in expected payments due to the application of a rate or index such as retail price index; and decreased for amounts paid.

Public sector adaptation

In the public sector, the definition of a lease has been extended to include the use of assets for which little or no consideration is paid, often called "peppercorn" rentals. This is one instance where the right of use asset and its' associated liability are not initially recognised at the same value. For peppercorn rentals, the right of use assets are initially recognised at market value. Any difference between market value and the present value of expected payments is accounted for as income. This has similarities with the treatment of donated assets.

Judgements required

Most of the information needed to determine the appropriate figures for the accounts will come from the lease agreement. However, sometimes judgements may need to be made by management. Such judgements may include:

- ❖ determining what is deemed to be a low value lease. This is based on the value of the underlying asset when new and is likely to be the same as the authority's threshold for capitalising owned assets;
- ❖ determining whether an option to terminate or extend the lease will be exercised. This is important as it affects the lease term and subsequently the calculation of the lease liability based on the expected payments over the lease term; and
- ❖ the valuation of the right of use asset after recognition. An expert valuer may be required to support management in this.

IFRS 16 – leases continued

Lessor accounting

IFRS 16 has preserved the distinction between finance and operating lease accounting for lessors. The key things that lessors need to be aware of are:

- ❖ assets leased out for a peppercorn rental should be treated as finance leases if they have, in substance, been donated to the operator; and
- ❖ if the asset is sub-let, the consideration of whether the sub-lease is a finance lease or an operating lease takes account of the value and duration of the head lease rather than the value and life of the underlying asset.



Questions to consider

Questions for Audit Committees to ask themselves include:

- ❖ How have we gained assurance on completeness? Have we identified all our leases, including those for a peppercorn rent?
- ❖ Have we set our threshold for low value leases?
- ❖ Have we identified all options to terminate or extend existing leases and assessed the lease term based on the likelihood we will exercise them?
- ❖ Have we reconciled our operating lease commitments as disclosed in our 31 March 2023 accounts under IAS 17 to our lease liability under IFRS 16 on 1 April 2024?
- ❖ How have we gained assurance that right of use assets are carried at the appropriate value at the balance sheet date?
- ❖ For an intermediate lessor, have we reassessed whether the leases out are finance or operating leases with reference to the terms of the head lease?
- ❖ Have we updated our systems to ensure that the budgetary and accounting impact of all leases is identified in a timely and effective manner?

For more information, see [IFRS 16: how can local authorities prepare? | Grant Thornton](#)

Update on the local audit backlog

On 19th November 2024, the [Financial Reporting Council \(FRC\)](#) shared the latest Public Sector Audit Appointments Ltd (PSAA) data on the number of local government audits outstanding nationally by their due dates for 2020/21, 2021/22, 2022/23, and for 2023/24 (where 30 September 2024 was treated as the cut-off date).

The FRC showed that on 30th September, on average every local authority buying their external audit services through PSAA had two years audits outstanding.

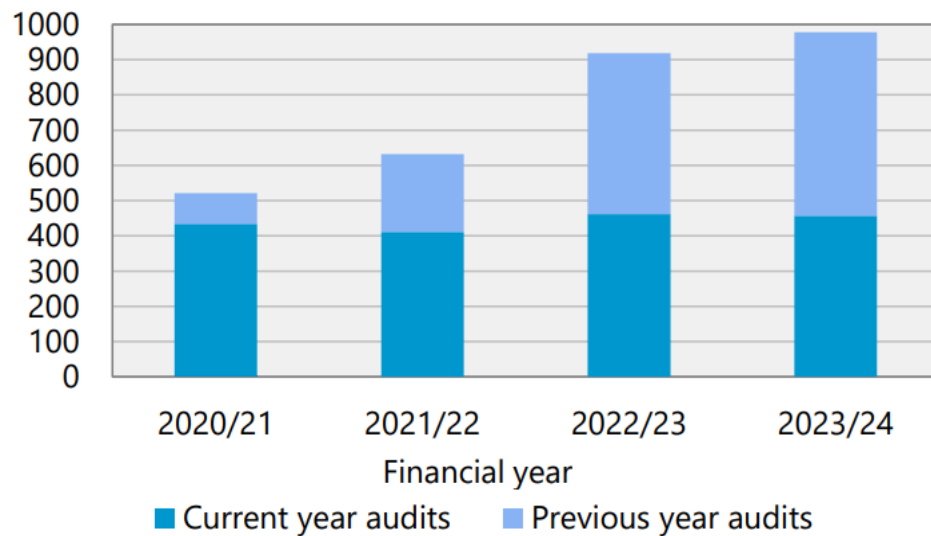
We are pleased to be able to show that Grant Thornton rates of delivery are well ahead of the national average. PSAA data shows that by mid November 2024, Grant Thornton had signed off 74% of all opinions due up to and in respect of 2022/23. For prior year value for money audits, 99% have been completed, putting us significantly ahead of the national average.



74% opinions signed

99% completed VFM audits

Outstanding local government audits



With new [backstop arrangements having been announced](#) and a new [Code of Audit Practice](#) the focus now will be on recovery, enabling those authorities which have been backstopped to rebuild assurance over the coming years.

On 13th December 2024, disclaimed or modified opinions will be required for all financial years up to and including 2022/23, if financial audits are not complete. On 28th February, the same will apply for the financial year 2023/24. The government is clear that where there are modified opinions, auditors are still expected to discharge their other statutory duties, for example to report on Value for Money arrangements. To support the recovery, all authorities should prioritise the timely publication of draft financial statements along with supporting working papers.

Audit Committee members may find this ICAEW podcast (which features Grant Thornton) on unclogging the local audit backstop useful <https://www.icaew.com/insights/podcast/behind-the-numbers/can-we-unclog-the-local-audit-backlog>

Reflections on the Autumn Budget

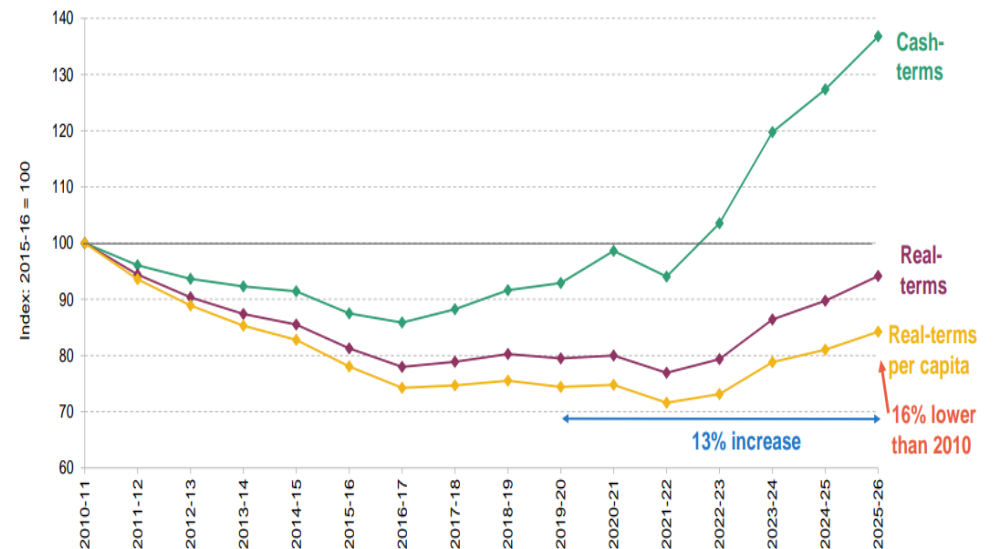
[The Autumn Budget 2024](#) had mixed reactions in the local government sector. The budget included measures that are expected to provide a 3.2% real-terms increase in total local government core spending power next year (2025/26). This includes £1.3 billion of extra funding through the finance settlement; council tax flexibilities; and locally-retained business rates. There were a raft of other positive measures equating to an additional £4.5 billion in additional funding for the sector as well.

However, not everything was positive. Multi-year settlements were delayed (since [announced](#) as starting from 2026/27). The UK Shared Prosperity Fund has been nearly halved (from £1.5 billion to £0.9 billion), with Cornwall estimated to be the biggest English loser. It was also unclear what impact increased employer national insurance contributions, and a higher minimum wage would have on the sector. There was speculation around whether compensation will fully cover additional employer national insurance costs; what will happen if town and parish councils are not included in compensation packages; and how the social care sector will cope with the additional costs.

As the graph on the right shows, the [Institute for Fiscal Studies](#) estimates that core funding per resident will still be 17% lower in 2025/26 than it was in 2010 - or 16% lower after allowing for extended producer responsibility (ERP).

Financial pressure is not going away. Councils need to continue with financial discipline and, for future planning, should avoid optimism bias. When it comes to preparing budgets for 2025/26 and the medium-term period thereafter, Audit Committees need to be just as ready to challenge assumptions as they needed to be before under the previous administration.

Institute for Fiscal Studies: Funding per resident 16% lower than 2010 after allowing for ERP:



Reorganisation and devolution – time to prepare

With the Autumn Budget came the announcement of a forthcoming Devolution White Paper. Even while we wait for the paper, the direction of travel towards reorganisation and devolution already seems clear:

- ❖ At the Annual LGA Conference on 23 October 2024, Local Government Minister Jim McMahon stated that the government’s ambition is to have Combined Authorities across all England
- ❖ The 30 October 2024 Budget papers included: “The upcoming English Devolution White Paper will set out more detail on the government’s devolution plans, including working with councils to move to simpler structures that make sense for their local areas, with efficiency savings from council reorganisation helping to meet the needs of local people”
- ❖ Speaking at the LGC Summit in November, the Lords Minister for Housing and Local Government [Baroness Sharon Taylor](#) stated that “The intention is to have a tiered approach that enables regions to progress as quickly as they are able and willing, those who are ready and capable of advancing faster will be encouraged to do so”. The Baroness made it clear that those ready to move to Combined Authority should have the confidence to do so.
- ❖ The government is implementing the first integrated settlements for the Greater Manchester and West Midlands Combined Authorities from the start of the 2025/2026 financial year, as well as for the North-East, South Yorkshire and West Yorkshire Mayoral Combined Authorities, and Liverpool City Region Combined Authority from the start of the 2026/2027 financial year.
- ❖ On 28 November 2024, the [Local government finance policy statement](#) stressed that “devolving power to leaders with skin in the game will generate new jobs, skills, and ultimately growth, by allowing policy to be informed by local knowledge”.

It will be important that those considering reorganisation are well prepared. Grant Thornton’s recent study of [Learning from the new unitary councils](#) shows how important it is to think early about the right finance team; the governance and performance management frameworks that are going to be needed; the strategic approach to IT; and arrangements for joined-up procurement and contract management.



However, it is also important to go into reorganisation with realistic expectations. The [Local Government Chronicle](#) highlighted in November that evidence is mixed on whether creating unitaries leads to savings; and mixed on whether setting up unitaries necessarily leads to the greater devolution regions may be hoping for.

In the short term it is worth noting, as [Baroness Sharon Taylor](#) herself highlighted, that Whitehall is unlikely to support fiscal devolution when so many councils are still struggling to catch-up with accounts backlog.



Local government finance policy statement 2025 to 2026

The Ministry of Housing, Communities and Local Government published their Finance Policy Statement for 2025/26 on 28th November 2024, setting out what local government leaders can expect in the finance settlement for 2025/26 (expected on or around 19th December 2024).

Key headlines from the Finance Policy Statement include:

- ❖ As part of “efficiency” efforts, the government states they will repurpose some grants to target more funding towards Councils that have a weak tax bases, and high levels of need and service demand;
- ❖ The rural services grant, which last year totalled over £100 million, is one of several funds being “repurposed” to redirect funding towards more deprived areas;
- ❖ A one off £600 million recovery grant has been created from repurposed grants, which the government will distribute according to need, using deprivation as a “proxy” tool for measuring;
- ❖ The government has promised that no Council will see a reduction in core spending power if they make use of the Council Tax increase, which remains the same as last year; and
- ❖ Ministers want to “fundamentally improve the way we fund councils and direct funding to where it is most needed, based on an up-to-date assessment of need”.

This is a new start for local government funding reform, talked about for so long but so far never implemented. For some Councils, it will bring welcome support, for others it is likely to mean reduced funds.

It is going to be important for Councils to look out for the consultation that the government says will follow; and to stay abreast of any future announcements on transitional arrangements that the government indicates will be considered.

For a full copy of the Statement, see [Local government finance policy statement 2025 to 2026](#).



Ministry of Housing,
Communities &
Local Government

Renewing and reforming governance

English councils seeking to restore trust in how they spend council taxpayers' money should recommit to the Nolan principles underpinning high standards in public life, a report published by the think-tank Localis, and supported by Grant Thornton, has advised.

The Localis report acknowledges the severe challenges faced by Councils since the abolition in 2010 of regulator the Audit Commission, and the effect of straitened local finance settlements, but argues that improved governance will be essential to ensuring attempts by the new government to rebuild local public finances are effective.

Among principal recommendations aimed at Councils, the report calls for a shift towards long-term financial planning in line with multi-year settlements once they are introduced; and for local authorities to create organisational cultures that embrace challenge and criticism and hold town hall leaders accountable.

This process would be achieved, the paper suggests, by:

- ❖ Formalising checks and balances;
- ❖ Giving statutory monitoring officers more support and protection to perform their duties;
- ❖ Reviewing whistleblowing policies; and
- ❖ Strengthening internal audit functions to identify emerging financial threats.

In their recommendations to central government, the report authors call for a national body, or set of local bodies, to oversee the local audit system by setting standards, managing contracts, maintaining quality of audit as well as overseeing the strategic functions of Councils.

A further key recommendation is for central government to provide a framework for local government that establishes a clear definition of good governance and outlines the different roles and responsibilities of local government – effectively moving away from the current centralised approach to council financing and empowering Councils to manage their finances strategically.

Other recommendations include a call to give Councils more resources to clear the backlog of audits and to recruit and retain experienced governance officers by working with professional organisations.

For a full copy of the report, see [“Renewing and reforming local financial governance towards long-term resilience and sustainability”](#),



Local Government and Social Care Ombudsman Triennial Review

The Local Government and Social Care Ombudsman (LGSCO) published their latest triennial review in October 2024, stating that in the last three years they have made decisions on more than 52,000 complaints across every dimension of local service provision. They highlighted that their casework is dominated by complex issues in the areas of homelessness, special educational needs and disabilities (SEND) and adult social care, rather than the small localised matters envisaged fifty years ago when the Ombudsman was first set up.

As the last port of call for complaints about the actions of local councils and adult social care providers, LGSCO's work gives them a unique insight into the effectiveness of public redress and accountability systems. The Ombudsman plays a vital role in identifying systemic failure. However, their triennial findings paint a worrying picture about the state of services, and they make a case for being given more powers to act.

"In the last three years we have become increasingly concerned about the ongoing sustainability and effectiveness of the sectors within our jurisdiction and the sustainability of our own service..... This is caused by the acute challenges in local government and social care, the effectiveness of statutory public services and the closure of discretionary services".

Local Government &
Social Care
OMBUDSMAN

The triennial review called for four changes to help maximise the impact LGSCO can have in future:

- ❖ Simplified legislation giving the Ombudsman clear, straightforward powers of investigation for all local government services;
- ❖ A new statutory duty for Ombudsman to monitor compliance with the Complaint Handling Code ensuring that all Councils adhere to it; and putting LGSCO on an equivalent footing to the Housing Ombudsman and UK Ombudsman services;
- ❖ Mandatory signposting to the Ombudsman by all adult social care providers, including those in the private sector, who tend not to signpost at present; and
- ❖ New powers for the Ombudsman to investigate the implementation of education, health and care plans; support for children with additional needs; and admissions and exclusions in schools.

For a full copy of the triennial review see [LGSCO Triennial Review 2024-27](#).

Reforming the children's social care system

Government data [published in November](#) shows that council spending on looked after children increased from £3.1 billion in 2009/10 to £7 billion in 2022/23.

However, while social workers struggle with rising caseloads and councils face bankruptcy, Local Government Association analysis quoted by the government shows that there are over 1,500 children in placements that each cost the equivalent of over £0.5 million every year, while the largest 15 private providers make an average of 23 per cent profit.

Looking specifically at deprivation of liberty, the [Children's Commissioner](#) concluded in November that "Children's basic rights (are) being ignored in a system that puts profit-making above protection".

Bridget Phillipson, Secretary of State for Education, announced on 18 November 2024, that the government intends to tackle those private providers who deliver "subpar standards of care at sky-high costs". Intended new reform measures laid out by the government include:

- ❖ Increased financial transparency for placement providers, allowing councils to challenge profiteering whilst also allowing oversight over supply chain continuity;
- ❖ A backstop law to limit profitability; and
- ❖ New powers to Ofsted to fine providers for breaches to safety and quality standards.

New funding for preventative work is expected to follow and the government is calling for more not-for-profit providers to come forward and set up homes.

The Children's Commissioner has in turn called for far fewer children to be deprived of their liberty, and never in an illegal children's home.

For Councils thinking of starting preventative work or thinking of setting up new homes, Audit Committees should ask what networking has been undertaken. There are many Councils that have already investing in prevention packages and in-house provision. A realistic understanding of their experiences and the timescales for financial return will be important.

As a minimum, Audit Committees should be asking about the legality of their Council's current provision.



Special Educational Needs

The [National Audit Office reported in October](#) that the current system for Special Educational Needs (SEN) is not achieving value for money and is not sustainable. Key statistics supporting that conclusion are that:

- ❖ Since 2015, demand for EHC plans has increased 140%, leading to 576,000 children with plans in 2024. There has also been a 14% increase in the number of those with SEN support, to 1.14 million pupils in school;
- ❖ Although DfE has increased high-needs funding, with a 58% real-terms increase between 2014-15 and 2024-25 to £10.7 billion, the system is still not delivering better outcomes for children and young people or preventing local authorities from facing significant financial risks;
- ❖ The Department for Education estimates that some 43% of local authorities will have deficits exceeding or close to their reserves in March 2026. This contributes to a cumulative deficit of between £4.3 billion and £4.9 billion when accounting arrangements that stop these deficits impacting local authority reserves are due to end; and furthermore....
- ❖ Families and children lack confidence in a SEN system that often falls short of statutory and quality expectations.

Along similar lines, [the County Councils Network](#) has estimated that almost three quarters of England's largest councils risk bankruptcy by 2027 if statutory override for their Special Educational Needs and Disability (SEND) deficits ends in March 2026.

The Autumn Budget Included a £1 billion funding uplift to reform the SEND system, but this looks far from likely to address the fundamental issues of concern. For SEN, the National Audit Office has recommended:

- ❖ Whole system reform;
- ❖ Root cause analysis of the reasons for the rise in SEN demand;
- ❖ Local authorities being given the power to require providers to take SEN pupils
- ❖ Building a vision and long-term plan for inclusivity across mainstream education.

For Councils struggling with SEND deficits now, the last point is at least one that they can already have some influence over. The NAO refers to building “an evidence base” for where mainstream settings can best support children with SEN; and using this to improve parents’ confidence in mainstream options. The NAO also refers to improving data and interventions around the early years so that needs are identified and supported early, avoiding them escalating into needs outside the mainstream.

Whilst we wait for a wholesale reform that could take years to come, Audit Committees can help by asking challenging questions around how their Council compares with others for ratios of children educated in a mainstream setting; and how their Council compares for ratios of spend on early years rather than later years intervention.

For a full copy of the National Audit Office report, see

For a full copy of the County Council’s October article, see [SEND deficits risk bankrupting almost three quarters of England’s largest councils by 2027, with government urged to take action - County Councils Network](#)



The travel to school challenge

The County Council's Network (CCN) and IMPOWER have released a new report which spotlights the financial pressure on Council's home to school transport budgets and sets out key strategies for local areas to adopt to help meet the challenge.

The 140% increase in the number of EHC plans over the course of the last decade has led to dramatically increased "travel to school" (TTS) costs and CCN's data estimates that:

- ❖ The average Council in England was transporting 1,300 SEND pupils in 2023/24, up from 911 in 2018/19. This is an increase of 43%;
- ❖ The average cost per SEND pupil using transport has also increased by 32%: from £6,280 to £8,299 per pupil;
- ❖ If nothing changes, the number of children requiring free transport will rise from 85,000 in 2023 to 129,000 in 2028; and
- ❖ The cost could reach £3.6 billion per year by 2030.



The report argues that a system-wide response is needed to tackle the TTS challenge. Councils need to balance costs, user satisfaction and outcomes and then work to:

- ❖ Influence demand (with a view to increasing the uptake of personal transport budgets);
- ❖ Take a data driven approach (to tailoring transport options while transitioning); and then
- ❖ Maximise independence - by offering independent travel training and promoting the personal transport budgets.

In the short term, "nearest available school" management checks and regular needs-based reviews are important. Underpinning everything in the report is the basic premise that enabling independent travel brings as many gains socially to children as it does financially to government.

For a full copy of the report, see [Resources - County Councils Network](#).

"TTS is a formative part of all our lives, whether that is being dropped off on our first day at primary school by our parents, making new friends on the bus to secondary school or that first taste of independence walking home alone".

"Getting to and from school is the first step on a journey towards independent travel that opens many doors".

Crisis of care for adults

Data published by the [Nuffield Trust](#) in November shows that:

- ❖ Increases to Employer National Insurance Contributions (announced in the Autumn Budget) look set to cost the adult social care sector over £900 million next year, more than wiping out the extra funds allocated to social care the Budget; and
- ❖ Taken together with the planned increases to National Minimum Wage rates, 18,000 independent organisations providing adult social care in England will be faced with increased costs of an estimated £2.8 billion in the next financial year. Many could potentially exit the market.

This comes after the [Association of Directors of Adult Social Services](#) had already published their annual Autumn Survey showing how fragile the sector already is:

- ❖ Even before the Autumn Budget, 81% of Councils expected to overspend their adult social care budgets in 2024/25 (up from 72% in 2023/24), with an estimated total overspend of £564 million; and
- ❖ Significant numbers of councils were already being required to make further in-year savings —35%, compared to 19% in 2022.

With needs becoming ever more complex, and therefore difficult to make savings around; and investment money needed if the approach is ever to move from

reactive to preventative care, it is hard not to see the increases in national Insurance and the Minimum wage as hugely problematic for the care sector.

As the Nuffield Trust argues, if Councils are unable to pay social care providers' higher fees after the changes go through, most small providers who cannot absorb these extra costs will have to increase prices for people who pay for their own care; stop accepting council-funded people; or go out of business altogether.



nuffieldtrust



directors of
adass
adult social services

Climate Action Scorecards – Right of Reply

An important stage in Climate Emergency UK's scorecard marking for 2025 opened on 11th November: The Council's right of reply stage. The right of reply closes on 16th December but if councils need an extension to 10th January 2024, this can be arranged with Climate Emergency UK for a fee of £70.

All UK Councils are being marked and scored by Climate Emergency UK on their climate action against 93 questions in 7 different sections. The 2025 launch will be scoring councils on actions taken between 1st January 2020 and October 2024.



Marking and scoring is based on results from publicly available data on Council websites; national data compiled by government and non-government organisations; Freedom of Information requests sent to Councils; and news stories (on Council website or other media). Information on Council websites that may have been used could include:

- ❖ Strategies for housing;, fuel poverty, transport, biodiversity, trees, waste and food;
- ❖ The Local Plan, the Development Plan, and supplementary planning documents;
- ❖ Parking standards;
- ❖ The Joint Strategic Needs Assessment and details from Health partnership and Local Enterprise partnership pages;
- ❖ External event policies;
- ❖ School catering contracts and tenders; and
- ❖ All public meeting papers and minutes, including financial data.

All Councils will by now have received the first marks they scored for all questions; and have been given a five-week period to reply. We note that in 2023, 74% of all UK councils responded to the right of reply.

For insight into what the finished scores looked like in 2023, see [Council Climate Scorecards](#).

For details of your right of reply before latest findings are published in 2025, see [Climate Emergency UK Right of Reply](#).

Reforming the right to buy – consultation

On 20th November 2024, the government opened an eight-week consultation seeking views on how the Right to Buy should be reformed to deliver a fairer system, to enable tenants to buy their own homes whilst also ensuring councils can replace those homes. This follows the Autumn Budget's reduction in maximum Right to Buy cash discounts. Views are now being sought on:

- ❖ the qualifying criteria for tenants;
- ❖ initial and maximum discounts as a percentage of the property value;
- ❖ which types of properties should be exempted under the scheme;
- ❖ whether there should be increased restrictions on properties after sale;
- ❖ the replacement of homes sold under the Right to Buy; and
- ❖ rules governing the use of Right to Buy receipts and how these could be simplified.

The consultation closed at 11:59pm on 15 January 2025 and we await the outcome

[Reforming the Right to Buy - GOV.UK.](#)



Ministry of Housing,
Communities &
Local Government



Procurement Act “go-live” delayed

The Cabinet Office announced in a statement on 12 September 2024 that the implementation of the Procurement Act 2023 has been delayed by four months. Originally due to come into force on 28 October 2024, the ‘go-live’ date of the Act has been delayed until 24 February 2025. The government states that this is to allow time for a new National Procurement Policy Statement to be prepared and agreed.

The delay will be welcomed by many Councils because it means more time to prepare for the changes the new Act will bring. Transition should be smoother as the additional four months eaves more time for training staff and updating policies. However, it also does mean that Councils need to decide what to do for new procurements that had been planned to occur around now. Councils need to decide whether to go ahead with the new procurement using existing regulations or whether to extend existing contracts and delay the new procurements until February.

Councils are going to need to be clear with suppliers but also clear with themselves. Important messages to convey to staff over this interim period will be:

- ❖ Any spike in contract extensions for this one-off period will need to be ring-fenced as something not expected to be repeated; and
- ❖ Any new procurements entered into during these interim four months will need to go on being managed under the existing regulations even if there are modifications to the contracts after February 2025.



Regardless of which regulations apply at any one time, local government procurement is a complex area which we have shown in previous reports is often under-resourced. Questions that Audit Committees can usefully be asking while we wait for the new Act include as much about business as usual as they do about the current legal changes:

- ❖ How many vacant posts are there in our procurement top team?
- ❖ Where contract management is devolved outside the procurement top team, what are the on-going support and training arrangements for contract managers?
- ❖ Are exemptions and waivers reported to us regularly?
- ❖ What oversight is there now over decisions around contract extensions and delays while we wait for the new law to come into force?

For the Ministerial Statement on delays to the Procurement Act, see [UK Parliament](#).

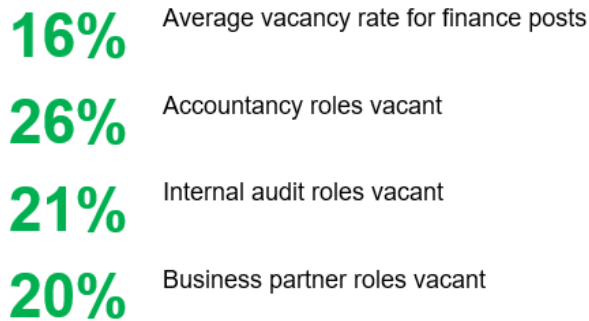
For more general lessons to learn on procurement and contract management see [Local government procurement and contract management](#).

For a recent guide by the Crown Commercial Service to getting ready for the changes, see [TPP-Customer-Guidance](#),



Finance workforce

In October 2024, the Local Government Association (LGA) provided a series of key recommendations for action at a local, regional and national level to address the workforce challenges that face the finance profession in English Councils. LGA research, which was supported by CIPFA and funded by MHCLG, reported:



The LGA report made twenty-six different recommendations were clustered around four strategic themes:

- ❖ Leadership capacity and capability – succession planning for future Chief Finance Officers;
- ❖ Attracting and recruiting the right staff - especially at graduate and junior level;
- ❖ People development – including professional training for those already in finance teams; and continuous professional development for those that have already qualified; and
- ❖ Creating the right environment to deliver – including reducing the use of agency and interim staff; better workforce planning; and equipping staff with skills to help with retention.

Engaging with the “next generation” is going to be vitally important for any workforce action plan to be sustainable. LGA reported that two thirds of the respondents they surveyed said the main reasons for employees leaving the service was to increase their pay. Staff leaving for retirement was the second most frequent reason. Staff seeking better career opportunities was the third most frequent reason.

LGA reports that the most common problem, raised by those consulted, was the absence of a national approach to marketing and promotion for careers in local government finance. A national website was suggested, with clear communication to a wider audience; and expert support from a national centre to individual Councils running recruitment campaigns. Better regional and local co-operation was also noted as required though.

One thing that might help is the new Local Government Graduate Programme finance scheme (“IMPACT”). This is a four-year programme that treats graduates across different councils as one cohort – with central support. Whilst this is currently only being piloted in London, some councils elsewhere in the country have started to participate with a local campaign in place of or alongside the national campaign.

For details of IMPACT and the Councils already partnering with it, see [Impact: The Local Government Graduate Programme – partner councils](#).

For the full LGA report, see [Local government finance workforce action plan for England](#).



The Chancellor's [Pensions Investment Review interim report](#) was published on 14th November 2024, on the same day that the Chancellor Rachel Reeves gave her first Mansion House speech. The report shows that, with an asset value of £392 billion and 6.7 million members, the Local Government Pension Scheme (LGPS) has been afforded a workstream of its own as the government assesses what best to do with UK pension schemes.

In connection with next year's planned Pensions Bill, the government is now consulting on how best to make LGPS "Fit for the Future" - reducing fragmentation, enhancing consolidation, and harnessing investment potential. The government is considering

- ❖ A more consistent approach to pooling;
- ❖ Local investment duties; and
- ❖ Arrangements for consistent governance.

The measures put forward would require administering authorities to work with local, mayoral and strategic authorities to identify local investment opportunities, and to have regard for local growth plans and priorities when setting their investment strategy.



LGPS is a defined benefit scheme and is one of the largest pension schemes in the UK. The LGPS consultation closes at 11.59 pm on 16th January.

To have your say in the future of the scheme, follow this link: [Local Government Pension Scheme: Fit For The Future](#).

“The LGPS is one of the largest pension schemes in the UK with over six million members”.

Seasonal thoughts for the roads

With parts of England having experienced their first snow of the 2024/25 winter in November, Councils may want to consider their latest pothole repair cost and compensation claim projections.

England had a relatively mild winter in 2023/24, and the RAC reported this may mean drivers ‘dodged the “pothole bullet” last year. They reported lower call out rates over the three months of winter 2023/24 than they did in 2022/23.

The outlook for 2024/25 weather is not yet clear – but we do know that sub-zero temperatures normally cause more road surface damage, meaning more repairs needed and more driver compensation claims received. We also know that many roads are already at breaking point.

In the Autumn Budget, Rachel Reeves declared that “potholes have been a visible reminder of our failure to invest as a nation” and pledged an additional £500 million available per annum for road maintenance budgets from next year.

Whether the money will come soon enough to help any growing damage over the coming months will depend on the weather though. Whilst the snow made many of us dream of a White Christmas, for those balancing the repair budget and waiting for compensation claims to be received, it may have been more of a reminder of just how bleak the mid-winter can be. If the cold continues, “trouble-free roads” may need to feature in letters to Santa.

For Rachel Reeves’s speech, see [Autumn Budget 2024 speech - GOV.UK.](#)

For RAC data on winter 2023/24, see [RAC Drive.](#)



Audit Committee resources

The Audit Committee and organisational effectiveness in local authorities (CIPFA):

<https://www.cipfa.org/services/support-for-audit-committees/local-authority-audit-committees>

LGA Regional Audit Forums for Audit Committee Chairs

These are convened at least three times a year and are supported by the LGA. The forums provide an opportunity to share good practice, discuss common issues and offer training on key topics. Forums are organised by a lead authority in each region. Please email ami.beeton@local.gov.uk LGA Senior Adviser, for more information.

Public Sector Internal Audit Standards

<https://www.gov.uk/government/publications/public-sector-internal-audit-standards>

Code of Audit Practice for local auditors (NAO):

<https://www.nao.org.uk/code-audit-practice/>

Governance risk and resilience framework: material for those with a leadership responsibility on good governance (CfGS):

<https://www.cfgs.org.uk/material-for-those-with-a-leadership-responsibility-on-good-governance/>

The Three Lines of Defence Model (IAA)

<https://www.theiaa.org/globalassets/documents/resources/the-ias-three-lines-model-an-update-of-the-three-lines-of-defense-july-2020/three-lines-model-updated-english.pdf>

Risk Management Guidance / The Orange Book (UK Government):

<https://www.gov.uk/government/publications/orange-book>

CIPFA Guidance and Codes

The following all have a charge, so do make enquiries to determine if copies are available within your organisation.

Audit Committees: Practical Guidance For Local Authorities And Police

<https://www.cipfa.org/policy-and-guidance/publications/a/audit-committees-practical-guidance-for-local-authorities-and-police-2022-edition>

Delivering Good Governance in Local Government

<https://www.cipfa.org/policy-and-guidance/publications/d/delivering-good-governance-in-local-government-framework-2016-edition>

Financial Management Code

<https://www.cipfa.org/fmcode>

Prudential Code

<https://www.cipfa.org/policy-and-guidance/publications/t/the-prudential-code-for-capital-finance-in-local-authorities-2021-edition>

Treasury Management Code

<https://www.cipfa.org/policy-and-guidance/publications/t/treasury-management-in-the-public-services-code-of-practice-and-crosssectoral-guidance-notes-2021-edition>

